

LAGUNA BEACH  
COUNTY WATER  
DISTRICT

JUNE 22, 2023

# 2023/24 FEE STUDY



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## Executive Summary

User fees and capital fees are charges imposed for services and capacity provided by the Laguna Beach County Water District (District) at the request of an individual/entity. The underlying principle of fee programs is that costs of services and system capacity that benefit individuals and individual properties, *not the entire District*, should be borne by the individuals and properties receiving, and benefitting from, the services and system capacity. Therefore, the process of setting user and capital fees provides a measure of economic efficiency in District operations and capital planning and helps ensure that existing ratepayers, as a group, are not disproportionately burdened with the costs of providing service and capacity to individual requests for such service and capacity.

This systematic and comprehensive fee study updates the current miscellaneous (user) service fees and water capacity fees as charged by the District. The main purposes of this study are to help ensure that fees reflect 1) the current cost of providing service to individual applicants and 2) the current cost of the capacity required to serve new or increased connections to the District water system. When fees for service and system capacity do not cover the cost of serving individual applicants and new and upsized connections, other revenue sources, namely water rates, are required to fund those costs.

For the purpose of descriptive efficiency in this report, the District miscellaneous fees are considered as 'user fees' while the District's water capital fees are considered as 'capacity fees'. The term 'capacity fee' follows the naming convention utilized in California Government Code Section 66013. This report provides a comprehensive basis for setting both categories of fees at full cost recovery. The District is not required to charge full cost-based fees but, under California law, cannot charge fees in excess of those presented in this report since they are the documented maximum justified fee levels.

## STUDY OUTPUTS AND RECOMMENDATIONS

The outputs and recommendations of this fee analysis are summarized as follows. Please note that detailed labor and materials costs and notes related to miscellaneous service fees are in tables in later sections of this report.

### District User Fees

- The current District Administrative and Engineering/Operations fees are included in District resolutions and provide cost recovery for services provided by the District that benefit applicants for such services. The District analysis found that these fees require a systematic update each year to ensure fees do not exceed the cost of providing services to individual applicants, as costs tend to fluctuate each fiscal year. The proposed fees for FY 2023/24 are projected to increase due to increases in staff labor and benefits costs as well as increases in the costs of supplies and materials related to fee-generating services. The proposed fee schedules derived in this fee analysis represent the maximum justified fees that can be charged by the District. The Administrative and

Engineering/Operations fee schedules proposed for FY 2023/24 are presented in Tables 1 and 2 on the next page.

- Conduct an annual review of services provided, direct and indirect costs of providing these services, and the fringe and overhead rates as these elements and costs tend to change from year to year. The review and implementation of overhead rates shall be effective as of July 1 of each fiscal year based on that year's approved budget.

Table 1 – Current and Proposed Full Cost-based Administration Fee Schedule – FY 2023/24

Administrative Service Fees	Current Fee	Proposed Fee
After Hours Administration Labor Rate (non-exempt staff only)	1.5 x staff labor rates for projects up to 4 hours. After 4 hours, 2.0 x staff labor rates.	1.5 x staff labor rates for projects up to 4 hours. After 4 hours, 2.0 x staff labor rates.
Antenna/Cell Tower Equipment Application Review Fee	\$3,200	\$3,500
Backflow Test (Temporary Construction Meters only)	\$114	\$120
Copying Charges	\$0.10/page	\$0.10/page
Landscape Trim to Access Meter/Obstacle Removal to Access Meter (if customer does not remove obstacle after notice)	\$81	\$94
Meter Test Fee	\$267	\$279
Miscellaneous/Special Request Outside of Administrative Fee Schedule Categories	Staff labor rate multiplied by hours spent processing request plus materials cost.	Staff labor rate multiplied by hours spent processing request plus materials cost.
Miscellaneous/Special Requests related to Antenna/Cell Tower Applications	Staff labor rate multiplied by hours spent processing request plus materials cost.	Staff labor rate multiplied by hours spent processing request plus materials cost.
New Account Charge (New Service Address)	\$40	\$47
New Account Holder Charge (Current Service Address but New Account Name)	\$20	\$19
Past Due Notice (Mailed)	\$3	\$3
Past Due Notice (Site Visit to post 48-hour Notice)	\$14	\$17
Re-establishment of Account (related to creditworthiness) - Residential	\$250 or twice the average bill in the past 12 months, whichever is greater	\$250 or twice the average bill in the past 12 months, whichever is greater. (No charge if SB 998 exempt).
Re-establishment of Account (related to creditworthiness) - Non-residential	\$500 or twice the average bill in the past 12 months, whichever is greater	\$500 or twice the average bill in the past 12 months, whichever is greater
Replacement of a Cut Lock (1st time-replace lock)	\$91	\$101
Replacement of a Cut Lock (2nd time-pull meter)	Time & Materials	Time & Materials
Return Check Charge (NSF) - 1st Returned Check	\$25	\$25
Return Check Charge (NSF) - each subsequent check by same person	\$35	\$35
Turn-on Service after Delinquencies paid in full (during regular District hours)	\$61.00	\$71 (\$50 if SB 998 exempt).
Turn-on Service after Delinquencies paid in full (after regular District hours)	\$100	\$111
Unauthorized Water Use Fee	Based on average water use during a two-month billing period, for the meter size and customer class associated with the water theft, multiplied by the current Tier 2 water rate.	Based on average water use during a two-month billing period, for the meter size and customer class associated with the water theft, multiplied by the current Tier 2 water rate.
Unauthorized Water Use Penalty	See Ordinance 101 related to penalties for unauthorized water use.	See Ordinance 101 related to penalties for unauthorized water use.

Table 2 – Current and Proposed Full Cost-based Engineering and Operations Fee Schedule FY 2023/24

Engineering & Operations Service Fees	Current Fee	Proposed Fee
After Hours Engineering and Operations Labor Rate (non-exempt staff only)	1.5 x staff labor rates for projects up to 4 hours. After 4 hours, 2.0 x staff labor rates.	1.5 x staff labor rates for projects up to 4 hours. After 4 hours, 2.0 x staff labor rates.
Angle Meter Stop - Located in Dirt - 3/4" & 1" Stops	\$460	\$722
Angle Meter Stop - Located in Dirt - 1.5" and Larger Stops	\$605	\$897
Angle Meter Stop - Located in Concrete - 3/4" Angle Stop	\$912	\$1,603
Angle Meter Stop - Located in Concrete - 3/4" Curb Stop	\$1,056	\$2,035
Availability Letter/Will Serve	\$80	\$93
Construction Water Meter Deposit - For Return of Meter and Meter Bi-Monthly Service Charge and Water Use	\$2,500/meter	\$2,500/meter
Construction Water Meter Service Rental Charge	Current District potable meter service charge for meter size rented. District bi-monthly meter charge applies; charges are not pro-rated if rented for less than a District billing period.	Current District potable meter service charge for meter size rented. District bi-monthly meter charge applies; charges are not pro-rated if rented for less than a District billing period.
Construction Water Use Charge	District Tier 1 Rate	District Tier 1 Rate
Construction Meter Service - Meter Relocation (each additional time after 3rd relocation)	\$55	\$58
Daily Inspection Rate: District-approved Contractor forces performing the water system improvement work	\$1,258	\$1,326
Encroachment Clearance Letter	\$113	\$128
Fire Flow Modeling (system pressure check & hydrant check)	\$183	\$205
Main Extension	District Estimate (Collect Deposit) Charge New	District Estimate (Collect Deposit) Charge New
Meter Size Upgrade (at customer request and if new service/new lateral is required)	Construction amount but deduct cost of any materials not required of New Construction.	Construction amount but deduct cost of any materials not required of New Construction.

(Table 2 continues on the next page)

Engineering & Operations Service Fees	Current Fee	Proposed Fee
Meter Drop-In/Replacement/Upgrade: 3/4 inch meter (for requests where service has already been established and no new lateral is required)	\$567	\$699
Meter Drop-In/Replacement/Upgrade: 1 inch meter (for requests where service has already been established and no new lateral is required)	\$775	\$1,003
Meter Drop-In/Replacement/Upgrade: 1-1/2 inch meter (for requests where service has already been established and no new lateral is required)	\$1,616	\$2,025
Meter Drop-in/Replacement/Upgrade 2-inch meter (for requests where service has already been established and no new lateral is required)	\$2,108.00	\$2,755
Meter Drop-in/Replacement/Upgrade 3-inch meter or larger (for requests where service has already been established and no new lateral is required)	District Estimate (Collect Deposit)	District Estimate (Collect Deposit)
Miscellaneous/Special Request Outside of Engineering and Operations Fee Schedule Categories	Staff labor rate times hours spent processing request plus materials cost.	Staff labor rate times hours spent processing request plus materials cost.
MXU 520-M SP Radio Replacement fee	\$318	\$327
New Service to Main - Meter/Meter Box Installation for New Construction - 3/4 inch meter	\$7,560	\$8,151
New Service to Main - Meter/Meter Box Installation for New Construction - 1 inch	\$7,925	\$8,460
New Service to Main - Meter/Meter Box Installation for New Construction - 1-1/2 inch	\$9,728	\$10,696
New Service to Main - Meter/Meter Box Installation for New Construction - 2 inch	\$10,121	\$11,318
New Service to Main - Meter/Meter Box Installation for New Construction - Greater than 2 inch	District Estimate (Collect Deposit)	District Estimate (Collect Deposit)
Plan Check Fee	\$205	\$234
Service Abandonment	\$1,686	\$1,884

*\* The District has the discretion to charge a deposit for unusual, large-scale, or unique projects/services as warranted by District Management.*

### District Water Capacity Fees

- Continue to utilize the buy-in or recoupment approach to fee development.
- The Water Capacity Fee schedules presented in Tables 3 through 5 are based on full cost recovery of past system investment and current available capacity in the water system. All proposed FY 24 capacity fees are projected to increase over FY 23 amounts primarily due to increased costs of facility labor, materials, equipment, and supplies factored in the fee study.
- If a detached Accessory Dwelling Unit (ADU) is approved by the City of Laguna Beach and a new water service connection is required for the ADU, a water capacity fee will be charged to the ADU at approximately 22 percent of the District's approved water capacity fee schedule, based on the meter size (see Table 4).
- Continue to follow the implementation, accounting, and reporting requirements for capacity fees as detailed in California Government Code 66013.
- Continue to conduct annual reviews of the Water Capacity Fee schedule.

Table 3 – Current and Proposed Water Capacity Fee Schedule FY 2023/24

Meter Size (in)	Current Water Capacity Fee (\$)	Proposed Water Capacity Fee (\$)
3/4	4,679	5,151
1	7,198	7,929
1 1/2	19,164	21,121
2	25,461	28,064
3	50,652	55,838
4	101,034	111,384
6	201,797	222,478

Table 4 – Current and Proposed ADU Water Capacity Fee Schedule FY 2023/24

Meter Size (in)	Current ADU Water Capacity Fee (\$)	Proposed ADU Water Capacity Fee (\$)
3/4	1,048	1,154
1	1,612	1,776
1 1/2	4,292	4,731

Table 5 – Current and Proposed Private Fire Line Capacity Fee Schedule FY 2023/24

Fire Line Connection Size (in)	Current Private Fire Line Capacity Fee (\$)	Proposed Private Fire Line Capacity Fee (\$)
2	318	326
4	7,353	7,362
6	21,114	21,123
8	44,848	44,857
10	80,549	80,558



## District User Fee Analysis

District staff analyzed user fees for the following major District activities: Administration and Engineering/Operations. The analysis included evaluation of staff involved in each fee generating service, time estimates of each activity, development of fully burdened hourly rates (including benefits and overhead/support costs), and the calculation of a full cost recovery fee. This level of detail provides the basis for the following:

- Defensible methodology
- Compliant fees-for-service
- Reasonable cost of providing services
- Cost recovery

User fees are charges imposed for a service provided or required due to the request or action of an individual/entity. The District charges user fees for a variety of specific services provided on behalf of a private citizen or group. The underlying assumption for the user fee is that costs of services benefiting individuals, and not the entire District service area, should be borne by the individuals receiving the service. Therefore, setting user fees is equivalent to establishing prices for services and provides a measure of economic efficiency in District operations.

Unlike private organizations, making a profit in providing services to the public is not a legally allowable objective for local public agencies. The District, like all public agencies in California, may only set fees at a level to recover up to the full cost of providing the service. The District can set policies establishing fees for services at levels that do not recover the full cost of providing the services. However, this action would result in a District subsidy through customer water rates. In looking to realign its user fees, the District benefits by:

- Reducing customer water rate subsidy
- Providing additional support for each District department's funding
- Setting realistic expectations for cost recovery

In addition, this fee study can be the foundation for improved cost recovery for grants and other reimbursements and supports a full review and update of the District's general fee structure. To help determine the actual cost of providing services, the analysis has been conducted to the individual fee level. With this comprehensive information, the District Commission and Board can review recommended fees in relation to full (100%) cost recovery.

The study process provided each department the opportunity to propose additions and deletions to their fee schedules, as well as rename, reorganize, and clarify fees imposed. Many such revisions were performed to better conform fees to current District practices. These changes provide greater clarity and transparency to applicants, customers and staff. The structure of the existing cost recovery fees being charged by the District was fully examined. Staff compared these fees with the actual

costs of providing the services. Based on the analysis for Fiscal Year 2023/24, most fees would need to be increased at a nominal level to reflect current program costs. As part of the study, a District-wide overhead rate was calculated and is included in the final fee model. Overhead costs include costs of central administrative operations, materials and equipment of the District. This inclusion provides an accurate view of the cost of direct services to individual applicants, and is also required as part of grant reimbursements, when the District receives them.

## **OVERVIEW OF LEGAL REQUIREMENTS AND INDUSTRY BEST PRACTICES FOR USER FEE STUDIES**

Procedures in California require that agencies responsible for imposing user fees must demonstrate a nexus between the cost of providing services and the services or benefits received. Presented in the next few sections are brief summaries of the relevant laws governing or relevant to user fees in California.

### **Proposition 13**

Government Code Section 50076, adopted in 1979 as a result of the passage of Proposition 13 in 1978, provides that “special taxes shall not include any fee which does not exceed the reasonable cost of providing the service or regulatory activity for which the fee is charged.”

### **Proposition 218**

California voters approved Proposition 218 in November 1996. This voter-approved initiative added Articles XIIC and D to the California Constitution. User/development fees are specifically exempt from the requirements of Proposition 218. However, the intent of Proposition 218 (and the requirements of Proposition 26 described below) should be considered when developing user fees, namely that revenues derived from a fee or charge should not exceed the costs required to provide the service.

### **Proposition 26**

California voters approved Proposition 26 in November 2010. Included in the language of proposition, which amended California Constitution Article XIII C, Section 1, is a definition of “tax”. Essentially, as defined by Proposition 26, a tax is any “levy, charge, or exaction of any kind imposed by a local government” with specifically outlined exceptions. These exceptions are:

- A charge imposed for a specific benefit conferred or a privilege granted directly to the payor that is not provided to those not charged, and which does not exceed the reasonable costs to the local government of conferring the benefit or granting the privilege, and
- A charge imposed for a specific government service or product provided directly to the payor that is not provided to those not charged, and which does not exceed the reasonable costs to the local government of providing the service or product.

Proposition 26 establishes that the “...local government bears the burden of proving by a preponderance of the evidence that a levy, charge, or other exaction is not a tax,

that the amount is no more than necessary to cover the reasonable costs of the governmental activity, and that the manner in which those costs are allocated to a payor bear a fair or reasonable relationship to the payor's burdens on, or benefits received from, the governmental activity."

## **COST OF SERVICE METHODOLOGY**

A cost-of-service user fee study analyzes two components of costs: the direct costs associated with providing a fee-for-service activity and the indirect costs that support these activities. Direct costs are associated with staff time expended and materials used to process a service. Indirect costs can be separated into several categories including department or program indirect labor time (department meetings, staff training, and management duties), department overhead or indirect costs, and general District overhead, also known as central service support.

### **Direct Costs**

The direct costs associated with fee-for-service activities were analyzed in detail in this study and included staff time and materials used to process fee-generating services. The midpoint, or control, salary levels from the current District salary schedule were utilized to derive direct salary rates.

The first step in the process was to identify staff time directly spent on each of the user fee activities. Each staff person that participates directly in the fee services provided time spent to complete each task associated with user fee services. Management staff reviewed all time estimates provided and made revisions where appropriate to ensure the best representation of time expended on each activity. This time effort was then multiplied by the fully burdened hourly rate (including salary, benefit and indirect costs) to determine the fully justified fee for each service. This approach is called a "unit cost" or "bottom up" approach often found in cost accounting methodologies. District staff believes this process to be more cost justified than a macro-level approach that merely compares overall department costs and revenues and adjusts each service fee by the percentage required to match annual revenues to annual expenditures.

### **Indirect Costs**

A proportionate share of other operating expenses and internal department administrative costs are layered onto the direct costs as a departmental overhead component. District-wide overhead costs were added as an indirect cost layer. The direct labor costs combined with the indirect costs described in this section constitute the full staff cost of providing each service. This analysis calculates a fringe indirect rate (benefits) and an overhead (support costs and materials) rate. The fringe rate includes the ratio of District personnel benefit costs of direct and indirect support departments to salary costs of District personnel. Tables 6 and 7 demonstrate the calculation process of the fringe rate of 64.9 percent for FY 2023/24 (the prior year fringe rate also was 64.9 percent). This fringe rate is applied to each staff control labor rate to form one component of a fully burdened hourly rate for purposes of fee calculation.

Table 6 – District Labor and Benefit Costs

Description	Labor Costs (\$)	Benefit Costs (\$)
<b>Indirect Costs</b>		
General Manager incl HR & Commission/Board	404,470	294,870
Administration	243,930	154,010
Finance	385,450	187,320
<b>Total District Indirect Costs</b>	<b>1,033,850</b>	<b>636,200</b>
<b>Direct Costs</b>		
Source of Supply CSL/ATM	183,780	138,030
Pumping	430,890	301,560
T&D - Reservoir	413,250	264,880
T&D - Mainline	972,250	661,100
T&D - Meter	121,680	82,740
T&D - Valve, Vault, Hydrant	228,180	155,160
T&D - Building/Warehouse	73,660	50,080
Engineering	421,960	246,920
Engineering - Water Quality	106,820	62,510
Customer Service	330,460	202,680
<b>Total District Direct Costs</b>	<b>3,282,930</b>	<b>2,165,660</b>
<b>Total Costs (Line 4 + Line 15)</b>	<b>4,316,780</b>	<b>2,801,860</b>

Source: FY 2023/24 LBCWD Adopted Budget.

Table 7 – District Fringe Benefit Calculation

Description	Rate (\$)
<b>Fringe Benefit Rate</b>	
Fringe Benefits	2,801,860
All Salaries	4,316,780
<b>Fringe Benefit Rate</b>	<b>64.9%</b>

Tables 8 and 9 present the calculation of the overhead rate (57.9 percent) to be applied to each staff control labor rate to form another component of the fully burdened hourly rate (the prior year overhead rate was 58.4 percent). Finally, these components are incorporated into fully burdened hourly rates. Table 10 shows these rates for each District staff member who spends effort on a fee-generating service.

Table 8 – District Overhead Costs

Description	Costs (\$)
<b>Indirect Costs</b>	
General Manager Salaries & Wages	404,470
General Manager - Materials	3,540
General Manager - Equipment	1,020
General Manager - Outside Services	195,920
Administration Salaries & Wages	243,930
Administration - Materials	43,080
Administration - Equipment	0
Administration - Outside Services	207,420
Finance Salary & Wages	385,450
Finance - Materials	38,820
Finance - Equipment	0
Finance - Outside Services	377,580
<b>Total District Indirect Costs</b>	<b>1,901,230</b>
<b>Direct Costs</b>	
Source of Supply CSL & ATM	183,780
Pumping	430,890
T&D - Reservoir	413,250
T&D - Mainline	972,250
T&D - Meter	121,680
T&D - Valve, Vault, Hydrant	228,180
T&D - Building/Warehouse	73,660
Engineering	421,960
Engineering - Water Quality	106,820
Customer Service	330,460
<b>Total District Direct Costs</b>	<b>3,282,930</b>

Source: FY 2023/24 LBCWD Adopted Budget.

Table 9 – District Overhead Rate Calculation

Description	Rate (\$)
<b>Overhead Rate</b>	
Indirect Costs (Table 8, Line 13)	1,901,230
Direct Costs (Table 8, Line 24)	3,282,930
<b>Overhead Rate</b>	<b>57.9%</b>

Table 10 – Fully Burdened Hourly Rates per Staff Classification

Staff Title	Grade	Control Rate (\$)	Fringe Rate (\$)	O/H Rate (\$)	Fully Burdened Labor Rate (\$)
General Manager	31	146.65	95.19	84.93	<b>326.77</b>
Assistant General Manager	30	113.70	73.80	65.84	<b>253.34</b>
Manager of Finance	29	92.81	60.24	53.75	<b>206.80</b>
Manager of Engineering	29	92.81	60.24	53.75	<b>206.80</b>
Manager of Operations	29	92.81	60.24	53.75	<b>206.80</b>
Operations Superintendent	28	80.72	52.39	46.75	<b>179.86</b>
Field Maintenance Supervisor	27	70.18	45.55	40.64	<b>156.37</b>
Customer Service Supervisor	27	70.18	45.55	40.64	<b>156.37</b>
Human Resources & Office Administrator	26	61.03	39.61	35.34	<b>135.99</b>
Senior Engineering Associate	26	61.03	39.61	35.34	<b>135.99</b>
Foreman Water Resources/T&D	25	56.75	36.84	32.87	<b>126.46</b>
Foreman Water Pump Stations	25	56.75	36.84	32.87	<b>126.46</b>
Accountant	24	54.05	35.08	31.30	<b>120.44</b>
Water Quality Specialist	24	54.05	35.08	31.30	<b>120.44</b>
Accountant I	24	54.05	35.08	31.30	<b>120.44</b>
Maintenance Worker III	23	51.48	33.41	29.81	<b>114.70</b>
Maintenance Worker III/Safety Officer	23	51.48	33.41	29.81	<b>114.70</b>
Engineering Technician	23	51.48	33.41	29.81	<b>114.70</b>
Senior Accounting Technician	20	44.46	28.86	25.75	<b>99.07</b>
Maintenance Worker II	20	44.46	28.86	25.75	<b>99.07</b>
Customer Service Representative II	19	42.34	27.48	24.52	<b>94.35</b>
Customer Service Technician II	19	42.34	27.48	24.52	<b>94.35</b>
Maintenance Worker I	16	36.58	23.74	21.19	<b>81.51</b>
Meter Reader/Customer Service Tech	16	36.58	23.74	21.19	<b>81.51</b>
Customer Service Representative/Tech	15	34.84	22.62	20.18	<b>77.64</b>
Customer Service Representative I	15	34.84	22.62	20.18	<b>77.64</b>
Customer Service Technician I	15	34.84	22.62	20.18	<b>77.64</b>
Permit Specialist	19	42.34	27.48	24.52	<b>94.35</b>

## USER FEE ANALYSIS

The fee analysis consists of staff labor effort spent on each service multiplied by fully burdened hourly rates plus materials, equipment, and outside services, if applicable. As mentioned earlier, staff effort is derived through interviews with front line staff and management. For many services, there tend to be variations in staff time spent on each service. In these instances, average time spent on each service is used.

### Administration Fees

All proposed fees in the Administration category are recommended for increases (except for the new account fee) due to increases in staff costs as well as increases in materials and supplies costs. Table 11 presents these fees calculated to full cost recovery. The net result is adequate cost recovery for the District to recover its administrative costs associated with these fee services provided to individual applicants. Details on Administration time effort and other costs by fee category can be found in Appendix A of this report. Furthermore, the District has the discretion to

charge a deposit for unusual, large-scale, or unique projects/services not represented in the fee schedule, as warranted by District Management.

Table 11 – Current and Proposed Full Cost-based Administration Fees

Administrative Service Fees	Current Fee	Proposed Fee
After Hours Administration Labor Rate (non-exempt staff only)	1.5 x staff labor rates for projects up to 4 hours. After 4 hours, 2.0 x staff labor rates.	1.5 x staff labor rates for projects up to 4 hours. After 4 hours, 2.0 x staff labor rates.
Antenna/Cell Tower Equipment Application Review Fee	\$3,200	\$3,500
Backflow Test (Temporary Construction Meters only)	\$114	\$120
Copying Charges	\$0.10/page	\$0.10/page
Landscape Trim to Access Meter/Obstacle Removal to Access Meter (if customer does not remove obstacle after notice)	\$81	\$94
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Miscellaneous/Special Request Outside of Administrative Fee Schedule Categories	Staff labor rate multiplied by hours spent processing request plus materials cost.	Staff labor rate multiplied by hours spent processing request plus materials cost.
Miscellaneous/Special Requests related to Antenna/Cell Tower Applications	Staff labor rate multiplied by hours spent processing request plus materials cost.	Staff labor rate multiplied by hours spent processing request plus materials cost.
New Account Charge (New Service Address)	\$40	\$47
New Account Holder Charge (Current Service Address but New Account Name)	\$20	\$19
Past Due Notice (Mailed)	\$3	\$3
Past Due Notice (Site Visit to post 48-hour Notice)	\$14	\$17
Re-establishment of Account (related to creditworthiness) - Residential	\$250 or twice the average bill in the past 12 months, whichever is greater	\$250 or twice the average bill in the past 12 months, whichever is greater. (No charge if SB 998 exempt).
Re-establishment of Account (related to creditworthiness) - Non-residential	\$500 or twice the average bill in the past 12 months, whichever is greater	\$500 or twice the average bill in the past 12 months, whichever is greater
Replacement of a Cut Lock (1st time-replace lock)	\$91	\$101
Replacement of a Cut Lock (2nd time-pull meter)	Time & Materials	Time & Materials
Return Check Charge (NSF) - 1st Returned Check	\$25	\$25
Return Check Charge (NSF) - each subsequent check by same person	\$35	\$35
Turn-on Service after Delinquencies paid in full (during regular District hours)	\$61.00	\$71 (\$50 if SB 998 exempt).
Turn-on Service after Delinquencies paid in full (after regular District hours)	\$100	\$111
Unauthorized Water Use Fee	Based on average water use during a two-month billing period, for the meter size and customer class associated with the water theft, multiplied by the current Tier 2 water rate.	Based on average water use during a two-month billing period, for the meter size and customer class associated with the water theft, multiplied by the current Tier 2 water rate.
Unauthorized Water Use Penalty	See Ordinance 101 related to penalties for unauthorized water use.	See Ordinance 101 related to penalties for unauthorized water use.

### Engineering/Operations Fees

Engineering/Operations fee are proposed to increase due to increases in staff costs and supplies and materials costs.

Table 12 presents the proposed Engineering/Operations fees calculated to full cost recovery. The net result of implementation of these fee categories would be positive cost recovery for the District to cover its staff and materials costs associated with these fee-generating services. Details on Engineering/Operations time effort and other costs by fee category can be found in Appendix B of this report. Furthermore, the District has the discretion to charge a deposit for unusual, large-scale, or unique projects/services not represented in the fee schedule, as warranted by District Management.

Table 12 – Current and Proposed Full Cost-based Engineering/Operations Fees

Engineering & Operations Service Fees	Current Fee	Proposed Fee
After Hours Engineering and Operations Labor Rate (non-exempt staff only)	1.5 x staff labor rates for projects up to 4 hours. After 4 hours, 2.0 x staff labor rates.	1.5 x staff labor rates for projects up to 4 hours. After 4 hours, 2.0 x staff labor rates.
Angle Meter Stop - Located in Dirt - 3/4" & 1" Stops	\$460	\$722
Angle Meter Stop - Located in Dirt - 1.5" and Larger Stops	\$605	\$897
Angle Meter Stop - Located in Concrete - 3/4" Angle Stop	\$912	\$1,603
Angle Meter Stop - Located in Concrete - 3/4" Curb Stop	\$1,056	\$2,035
Availability Letter/Will Serve	\$80	\$93
Construction Water Meter Deposit - For Return of Meter and Meter Bi-Monthly Service Charge and Water Use	\$2,500/meter	\$2,500/meter
Construction Water Meter Service Rental Charge	Current District potable meter service charge for meter size rented. District bi-monthly meter charge applies; charges are not prorated if rented for less than a District billing period.	Current District potable meter service charge for meter size rented. District bi-monthly meter charge applies; charges are not prorated if rented for less than a District billing period.
Construction Water Use Charge	District Tier 1 Rate	District Tier 1 Rate
Construction Meter Service - Meter Relocation (each additional time after 3rd relocation)	\$55	\$58
Daily Inspection Rate: District-approved Contractor forces performing the water system improvement work	\$1,258	\$1,326
Encroachment Clearance Letter	\$113	\$128
Fire Flow Modeling (system pressure check & hydrant check)	\$183	\$205
Main Extension	District Estimate (Collect Deposit) Charge New	District Estimate (Collect Deposit) Charge New
Meter Size Upgrade (at customer request and if new service/new lateral is required)	Construction amount but deduct cost of any materials not required of New Construction.	Construction amount but deduct cost of any materials not required of New Construction.



Engineering & Operations Service Fees	Current Fee	Proposed Fee
Meter Drop-In/Replacement/Upgrade: 3/4 inch meter (for requests where service has already been established and no new lateral is required)	\$567	\$699
Meter Drop-In/Replacement/Upgrade: 1 inch meter (for requests where service has already been established and no new lateral is required)	\$775	\$1,003
Meter Drop-In/Replacement/Upgrade: 1-1/2 inch meter (for requests where service has already been established and no new lateral is required)	\$1,616	\$2,025
Meter Drop-in/Replacement/Upgrade 2-inch meter (for requests where service has already been established and no new lateral is required)	\$2,108.00	\$2,755
Meter Drop-in/Replacement/Upgrade 3-inch meter or larger (for requests where service has already been established and no new lateral is required)	District Estimate (Collect Deposit)	District Estimate (Collect Deposit)
Miscellaneous/Special Request Outside of Engineering and Operations Fee Schedule Categories	Staff labor rate times hours spent processing request plus materials cost.	Staff labor rate times hours spent processing request plus materials cost.
MXU 520-M SP Radio Replacement fee	\$318	\$327
New Service to Main - Meter/Meter Box Installation for New Construction - 3/4 inch meter	\$7,560	\$8,151
New Service to Main - Meter/Meter Box Installation for New Construction - 1 inch	\$7,925	\$8,460
New Service to Main - Meter/Meter Box Installation for New Construction - 1-1/2 inch	\$9,728	\$10,696
New Service to Main - Meter/Meter Box Installation for New Construction - 2 inch	\$10,121	\$11,318
New Service to Main - Meter/Meter Box Installation for New Construction - Greater than 2 inch	District Estimate (Collect Deposit)	District Estimate (Collect Deposit)
Plan Check Fee	\$205	\$234
Service Abandonment	\$1,686	\$1,884

\* The District has the discretion to charge a deposit for unusual, large-scale, or unique projects/services as warranted by District Management.

## District Water Capacity Fee Analysis

Often called by different names (connection fees, system development charges, and excess capacity charges), utility capacity fees are one-time payments used to contribute the proportional share for capital improvements previously made that resulted in available capacity for future demand. The contributions can be solely used for capital investments thereby offsetting costs that would otherwise be borne by existing water customers. Capacity fees have limitations and should not be regarded as the total solution for utility infrastructure financing needs. Rather, they should be considered one component of a comprehensive portfolio to help ensure adequate provision of utility public facilities with the goal of maintaining current levels of utility service within a community or service area.

By California law, capacity fees are charges for existing public facilities (or new public facilities to be acquired or constructed in the future) that provide benefit, in the form of demand capacity available, to the connection seeking system capacity. These fees may also be imposed for water supply or capacity contracts for rights or entitlements or real property interests. *They may not be imposed and collected to fund agency operating or maintenance costs.* The District's water capacity fee is imposed on new development connecting to the District water system for the first time or existing connections requiring additional capacity in the system (collectively herein, "new connections").

The fee calculations in this study use a recoupment (buy-in) approach that identifies the demand that new water connections place on the District’s water system. The demand units required per connection are multiplied by the cost per unit for each component of the water system and summed to determine the gross fee. To calculate the capacity fee, industry standards and best practices were utilized within the guiding framework of California’s legal requirements related to utility capacity fees.

## **LEGAL FRAMEWORK**

### **Assembly Bill 1600**

In 1981, the legislature provided for specific statutory authority for public agencies to impose and collect certain charges (designated as “capacity fees”) to allow for financing and capital cost recovery for facilities (new or existing) and costs of supply or capacity contracts for rights or entitlements to water supplies that are of proportional benefit to the person or property being charged.<sup>1</sup> Pursuant to Government Code section 66013 (part of California’s Mitigation Fee Act), capacity fees established by public agencies must not exceed the estimated reasonable cost of providing the service for which the fee or charge is imposed. Further, under California Constitution, article XIII C, section 1(e) (commonly referred to as Proposition 26), the public agency imposing a capacity fee bears the burden of proving by a preponderance of the evidence that a levy, charge, or other exaction is not a tax, that the amount is no more than necessary to cover the reasonable costs of the governmental activity, and that the manner in which those costs are allocated to a payor bear a fair or reasonable relationship to the payor’s burdens on, or benefits received from, the governmental activity.”

### **Purpose of Fee**

Many agencies follow a policy that new users or new development will not burden existing ratepayers or taxpayers with the cost of public facilities required to accommodate growth. The purpose of the capacity fee documented by this report is to implement this policy by providing a funding source from property owners of new development for infrastructure that is available to meet their demand on the system. The exaction of the capacity fee advances a legitimate interest by enabling the District to meet the water system needs of new connections which place new demands on the water system.

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<sup>1</sup> Although contained within the Mitigation Fee Act, capacity fees are not defined as development impact fees.

### **Use of Capacity Fee Revenues**

The capacity fee documented by this report will be used to “buy-in” to the current water system so long as sufficient capacity is available. Collected fee revenues will be used to contribute the proportional share to the District for capital investments previously made that resulted in available capacity for future demand (for new facilities, to upgrade existing facilities, or for other capital infrastructure costs) to keep the system operating at acceptable levels and to meet stringent water quality requirements. The cost of the existing water facilities was determined using the District’s available fixed asset records for the water system.

### **Proportional Benefit**

Capacity fee revenues will be used to pay for a proportionate share of the existing municipal water system, as well as planned new portions of, or upgrades to, the existing system, which will benefit all new development. The District’s existing and upgraded facilities and system provide a network of municipal water service accessible to existing properties as well as buildings and facilities resulting from new users or new development. Thus, there is a reasonable relationship between the use of fee revenues and the types of new users or new development that will pay the charge.

### **Burden Relationship**

New development creates a burden on the existing municipal water system and a demand for the construction of new or upgraded components to the existing system. The need for the facilities is based on the cumulative demands for service imposed on the system based on the number of new accounts within the proposed development. These demands are represented by service units for each customer type to be served by the system. Service units are based on the size of water meters and the rated flow capacity of each meter size. Thus, there is a reasonable relationship based on sound engineering principles for the fees imposed.

### **Proportionality**

The reasonable relationship between the capacity fee for a specific new development project and the cost of the facilities attributable to the water demand resulting from that new development project will reflect the estimated water system capacity demand of that project. The total charge for a specific project is based on the new development project’s projected proportionate use of water system capacity. The schedule of charges converts the estimated capacity that a new development project will use in the water system into a charge based on the number of water meters and each meter’s required peak day flow to meet the demand generated by that project. New development projects that are projected to demand more water service and capacity through larger connections (larger meter sizes) will, correspondingly, pay a higher charge, as they can use more of the system’s capacity. Thus, the schedule of fees ensures a reasonable relationship between the capacity fee for a specific new development project and the cost of the facilities associated with water capacity demand resulting from that new development project.

## GENERAL FEE METHODOLOGIES

There is no single established method for the determination of capacity fees that is both appropriate for all situations and completely equitable to all new development. There are, however, various approaches which are currently recognized and utilized within the fee setting industry, some to a greater extent than others, by government agencies. These methods can be categorized as follows:

- **System Buy-In or Recoupment.** Fees are designed to derive from the new development an amount per connection equal to the "equity" in the system attributable to similar existing customers. New development would pay for its share of the useful life and remaining capacity of existing facilities from which new development would benefit. (Note: The word "equity" refers to that portion of system value for which there is no offsetting debt. It does not imply ownership of, or title to, utility facilities.)
- **Incremental Cost-Pricing.** Fees are designed to derive from the new development the marginal, or incremental cost of system expansion associated with new development growth. This method is based on the premise that new development to a utility system should be responsible for those costs which they cause to be incurred for the most recent or next increment of required system capacity, except as such costs are recovered from user fees or other utility charges.
- **Planned Facility or Growth Approach.** Fees are based on a long-term CIP or master planning document that identifies facilities needed to provide additional capacity to the system required to support new development. In effect, the level of service standard of the existing system is not adequate to support new development. The additional capacity may or may not benefit existing customers. If existing customers would benefit in part by the addition of new facilities, the cost of this portion benefitting existing customers must be borne through revenues other than capacity fees.

Regardless of methodology employed, revenues derived from capacity fees are commonly used to offset part or all the capital costs to accomplish any of the following objectives:

- To pay the capital costs of capacity provided for growth.
- To provide rate relief to existing system users by recovering that portion of the annual existing and future capacity capital costs associated with growth, including debt service requirements and direct asset purchases from current revenues.
- To accumulate reserves to finance system improvements and expansions required to meet growth needs.

The District's water system assets contain excess capacity that new connections can utilize during the foreseeable future. Given that there is sufficient capacity in the existing water system and new connection activity in the District service area is

relatively modest (approximately 15 to 20 new connections and meter size upgrades per year), this water capacity fee analysis utilizes the Buy-In approach.

## **WATER CAPACITY FEE METHODOLOGY**

Public utilities assess capacity fees to help offset costs for tapping into available system capacity and providing for new facilities to support future development. Capacity fees are based on the principle that new development should pay for required water system capacity that existing customers initially funded. Capacity fees represent the current demand requirement of each property and are not transferable to any other property located within the utility service area.

The cost of providing such capacity in water system facilities for new development can contribute significantly to the need for capital financing and service rates and/or taxes to support the financing. Collection of water capacity fees to partially or wholly finance new development capacity requirements can, over time, significantly reduce the amount of financing and the magnitude of rate increases or taxes that otherwise might be needed.

### **Water Demand and Service Units**

Water capacity fees for new metered connections within the District are charged based on meter size, with the fee based on the safe maximum operating flow of each connected meter compared to the baseline meter of the District, that is, the ¾ inch meter. This meter size is not only the smallest meter size available in the District service area but also the most prevalent. For the proposed private fire line connection capacity fee, the basis for the charge is the number of equivalent connections per the size category of each fire line connection.

Table 13 presents the recommended equivalency table for the meter size approach. The table presents the number of existing water accounts by meter size, the capacity of water meters of various sizes, and the equivalency factors based on safe maximum operating flow capacity on a gallons per minute basis as provided by the manufacturer of the District's meters (Sensus). The resulting calculations yield the total number of existing water service units by meter size.

For the proposed fire line capacity fee schedule, Table 14 presents the calculation of equivalent connections for both public fire hydrants and private fire line connections. System asset costs are allocated to public and private fire protection connections. The public allocation is re-allocated to the water meter capacity fees since these costs should be borne by metered connections, while the remaining costs are allocated to private fire line connections.

Table 13 –Water Accounts and Service Units (Equivalent Meters)

Meter Size (inches)	Flow Capacity <sup>1</sup> (gpm)	Meter Equivalents	Existing Accounts (accts)	Service Units
3/4	35	1.00	6,932	6,932
1	55	1.57	1,295	2,035
1 1/2	150	4.29	324	1,389
2	200	5.71	160	914
3	400	11.43	13	149
4	800	22.86	0	0
6	1,600	45.71	2	91
<b>Total</b>			<b>8,726</b>	<b>11,510</b>

1. Operating capacity flow ranges provided by the meter manufacturer, Sensus.
2. LBCWD Meter List.

Table 14 – Private Fire Line Accounts and Service Units (Equivalent Connections)

Fire Line Connection Size	Demand Factor	Unit Counts	Equivalent Connections	Percent Allocation	Fire Exponent <sup>1</sup>
<b>Public Hydrants</b>					2.63
2.5"	11.13	0	0		
4"	38.32	15	575		
6"	111.31	901	100,291		
10"	426.58	0	0		
<b>Total Public Hydrants <sup>2</sup></b>		<b>916</b>	<b>100,866</b>	93%	
<b>Private Fire Lines</b>					
2"	6.19	3	19		
4"	38.32	58	2,223		
6"	111.31	29	3,228		
8"	237.21	5	1,186		
10"	426.58	2	853		
<b>Total Private Fire Lines <sup>3</sup></b>		<b>97</b>	<b>7,508</b>	7%	
<b>Total Fire Connections</b>		<b>1,013</b>	<b>108,374</b>	100%	

1. Using the principles of the Hazen-Williams equation for flow through pressure conduits, the relative flow potential for various size pipes is dependent on the diameter of the pipe raised to the 2.63 power.
2. The number of public fire hydrants and connection sizes provided by the District's GIS database.
3. The number of private fire lines by size provided by the District's customer billing database.

The ratio of maximum day water demand to the average day demand is a critical component of water utility planning. Water facilities must be designed to accommodate maximum demand, in addition to fire flow requirements. In calculating the District water capacity fees using the meter size approach, demand is reflected in maximum day terms.

The District's 2018 Water System Master Plan update utilized medium demand ranges of District water use patterns to project future demand. For planning

purposes, the maximum day demand throughout the system is roughly 1.51 times the average day demand. Average day demand approximates 3.70 million gallons per day (MGD). Applying the maximum day value to the average day value yields a maximum day system-wide demand of 5.59 MGD.

To complete the service unit demand analysis, the maximum day factor is applied to typical daily water demand of the baseline service unit, or ¾-inch metered connection. Average daily flow for a ¾-inch meter, or one service unit, is calculated to be approximately 321 gallons per day (GPD). The final calculation results in a maximum demand per service unit of 485 gallons per day. Table 15 presents this calculation.

Table 15 – Maximum Day Demand per Service Unit – Metered Connections

Average Daily Flow (gpd)	Service Units	Average Daily Flow per Service Unit (gpd)	Max to Avg Ratio	Max Day Capacity per Service Unit (gpd)
3,700,000	11,510	321	1.51	485

### Buy-In Methodology

The proposed water capacity fee structures, for both metered connections, and private fire line connections, are based on the system buy-in approach. The District’s current water system assets were oversized in the past, in part, to accommodate future growth anticipated for service area build-out. To facilitate the construction of these facilities in the past, the District utilized cash funding on a pay-as-you-go basis through existing customer rate revenues, miscellaneous charges for service, and previously collected water capacity fees. The District has not issued debt for capital improvements since 1927.

Future connections (metered and private fire line) to the water system have not paid for this past system investment. Therefore, existing customers and water fund revenues have borne this initial cost of existing facilities, including the excess capacity available in the system which can in turn serves future connections. As such, new connections are obligated to bear the proportional share of the prior capital improvements by paying a fee commensurate with this investment. This principle is at the heart of the buy-in fee approach. Potential future facility assets needed to expand system capacity are not included in this analysis because the anticipated level of future new connections, along with the related capacity requirements, over the next ten years can be accommodated by available capacity in the current system assets.

### Existing Assets and Valuation Approaches

Water systems are typically categorized into four major functions: water supply, treatment, storage, and transmission and distribution (fire protection, both public and private, is related to these functions). To adequately supply potable water to new development and to support capacity-generating assets to function properly, the District also needs non-capacity items such as land, vehicles, supplies and equipment.

These costs, identifiable in the District's fixed asset records, are allocated on a per connection basis since the benefits of these costs are equitably and proportionately accrued per connection (as opposed to per service unit).

The question then becomes how an agency should value these existing assets, and thus the excess capacity available to new development. The first step is to identify a proper basis for determining existing water asset value. To perform this analysis, the fixed asset records were analyzed by District staff. These records present listings of each water system asset in use by the District, including asset name, water system function, date in service, useful life, original cost, and annual and accumulated depreciation.

However, there are some limitations to these data, and in some cases, certain assets were omitted from the remaining fee calculation process. The main data limitation is that assets put in service prior to 1983 are lumped together in the District's fixed asset records. Currently, there are no records to provide enough detail to categorize each individual asset construction prior to 1983 or what the funding source of each asset was. To ensure the greatest amount of equity possible to this fee calculation, these combined pre-1983 assets were omitted from the calculation. Furthermore, in cases where older assets do not have adequate descriptions associated with them, they are omitted from this analysis as it is difficult to determine the characteristics and purposes of these assets. Finally, certain assets were contributed by private entities and not borne by ratepayers in the past, and certain assets were not constructed to provide system capacity for future connections or to support capacity-producing assets. These assets were also omitted from the calculation. For example, the Top of the World Reservoir was constructed as an emergency storage facility in the event of a major fire within the Laguna Beach area. Absent this purpose, the reservoir would be not required to provide system capacity for existing or future connections.

From this point, a current valuation of the fixed assets to be included in the analysis must be determined. Various methods are employed to estimate the value of utility facilities required to furnish service to new users. The two principal methods commonly used to value a utility's properties are original cost and replacement cost, with or without considerations for depreciation of existing assets. The following sections give an overview of each valuation approach.

### **Original Cost**

The principal advantages of the original cost method lie in its relative simplicity and stability, since the recorded costs of tangible property are held constant. The major criticism levied against original cost valuation pertains to the disregard of change in the value of money over time, which is attributable to inflation and other factors. As history demonstrates, prices for most services, goods and materials have tended to increase rather than to remain constant. Because the value of money varies inversely with changes in price, monetary values in most recent years have exhibited a definite decline; a fact not recognized by the original cost approach. This situation causes further problems when it is realized that most utility systems are developed over time



on a piecemeal basis as dictated by service area growth. Consequently, each property addition was paid for with dollars of different purchasing power. When these outlays are added together to obtain a plant value, the result can be misleading and disproportionately low compared to present day value.

### **Replacement Cost**

Changes in the value of the dollar over time, at least as considered by the impact of inflation, can be recognized by replacement cost asset valuation. The replacement cost represents the cost of replacing the existing utility facilities with new facilities at current value. Unlike the original cost approach, the replacement cost method recognizes price level changes that may have occurred since original system construction.

The most accurate replacement cost valuation would involve a physical inventory and appraisal of water system components in terms of their replacement costs at the time of valuation. However, with original cost records available, a reasonable approximation of replacement cost plant value can most easily be ascertained by trending historical original costs. This approach employs the use of applicable cost indices to express actual capital costs experienced by the utility in terms of current dollars. An obvious advantage of the replacement cost approach is that it considers changes in the value of money over time. In this analysis, District staff employed the annual Engineering News Record Construction Cost Index (ENR-CCI) Los Angeles area factors for the month of December of each year to inflate original cost figures to estimate current replacement values for each asset.

### **Depreciation**

Considerations of the current value of utility facilities may also be materially affected by the effects of age and depreciation. Depreciation considers the anticipated losses in plant value caused by wear and tear, decay, inadequacy, and obsolescence. To provide appropriate recognition of the effects of depreciation on existing utility facilities, both the original cost and replacement cost valuation measures can also be expressed net of depreciation; that is, on an original cost less depreciation (OCLD) basis and a replacement cost less depreciation (RCLD) basis. These measures are identical to the aforementioned valuation methods, with the exception that accumulated depreciation is computed for each asset based upon its age and deducted from the respective total original cost or replacement cost to determine the OCLD or RCLD measures of plant value. The depreciation analysis is not applied to land since land is not a depreciable asset.

### **RCLD Method for District Water Capacity Fee Analysis**

For this analysis, District staff recommends utilizing the RCLD method to value its existing system assets. There are several reasons to choose this approach. The primary reason is that the District water system assets are well-depreciated. Many of the assets have reached at least 50 percent of their useful life (in fact, the overall system depreciation is approximately 51%). This means that the District will likely need to renovate or replace many of these assets over the next 15 to 30 years. It is

unlikely that all growth projected during the study period will be served by all older, depreciated facilities. As a point of reference, many agencies throughout the United States utilize the RCLD method to value utility assets. It is an approach endorsed by the American Water Works Association and Water Environment Federation when establishing water and sewer capital fees.

To present the range of asset valuation techniques, Table 16 shows the four asset value approaches for this water capacity fee analysis. This table presents the summary of the values for each major water system component as categorized by the District’s fixed asset records.

Table 16 – Water System Valuations for Each Asset Category

Description	Original Cost	Accumulated Depreciation	NAV FY 23 (OCLD)	Replacement Value FY 23	RCLD Value FY 23
<b>Asset Category</b>					
Land	\$ 889,951	\$ -	\$ 889,951	\$ 903,721	\$ 903,721
Source of Supply	5,205,139	3,066,355	2,138,783	10,130,459	7,064,103
Pumping Plant	2,095,008	883,587	1,211,421	2,669,905	1,786,318
Mains	28,084,640	9,709,422	18,375,219	46,959,989	37,250,567
Reservoirs/Tanks	6,511,686	3,283,288	3,228,398	8,985,224	5,701,936
Structures/Improvements	52,608	16,835	35,773	107,191	90,357
Meters & Services	-	-	-	-	-
Buildings & Improvements	64,180	3,209	60,971	69,134	65,925
Fire Improvements	4,272,488	971,961	3,300,527	5,419,031	4,447,070
Office Furniture & Equipment	301,877	271,317	30,560	390,484	119,166
Machines & Equipment	1,131,509	326,572	804,937	1,285,944	959,372
Cars & Trucks	1,047,091	526,638	520,453	1,214,867	688,229
<b>Total by Function</b>	<b>\$ 49,656,177</b>	<b>\$ 19,059,184</b>	<b>\$ 30,596,994</b>	<b>\$ 78,135,949</b>	<b>\$ 59,076,765</b>

*Note: Values are net of Contributed Capital, pre-1983 assets where no asset designation is found, water rights, and Top of the World/Jahraus Storage assets to reflect that these assets are used for emergency storage only.*

## WATER CAPACITY FEE CALCULATION

The Buy-In capacity fee approach yields a total proposed water capacity fee schedule for metered connections and for private fire line connections. Table 17 presents the culmination of steps needed to calculate the buy-in portion of the capacity fee for metered connections. The four valuation approaches are provided in this table. The capacity-producing fixed asset values are divided by the maximum day demand of the system (5.59 MGD) to arrive at a cost per gallon basis for each valuation approach. This unit cost is then applied to the maximum day demand equivalents of each meter size in the fee structure.

The bottom half of the table presents the supporting or appurtenant assets that are divided by the total number of existing connections served by the water system to yield a cost per connection. Because these assets do not produce capacity, they are calculated on a per connection basis; thus, the values of these assets are allocated uniformly to each connection, regardless of meter size.

Table 17 – Fee Calculation Approach Components – Metered Connections

Description	Original Cost Approach	Original Cost less Depreciation Approach	Replacement Cost Approach	Replacement Cost less Depreciation Approach
<b>Buy-In to Existing Assets</b>				
<i>Water System Assets (Capacity-Generating Assets Only)</i>				
System Asset Value Less Contributed Capital (\$)	45,872,958	28,025,684	73,789,171	55,941,897
Peak Flow Rate Capacity (gal)	5,587,000	5,587,000	5,587,000	5,587,000
<b>Net Cost per Gallon of Capacity</b>	<b>\$ 8.21</b>	<b>\$ 5.02</b>	<b>\$ 13.21</b>	<b>\$ 10.01</b>
<i>Other Assets (Non-Capacity Generating)</i>				
Land	884,601	883,272	899,347	898,986
Machines & Equipment	1,124,707	798,896	1,279,720	954,345
Cars & Trucks	1,040,797	516,547	1,208,987	684,623
Total Costs (\$)	3,050,104	2,198,716	3,388,054	2,537,954
Existing Metered Connections	8,726	8,726	8,726	8,726
<b>Asset Cost per Metered Connection</b>	<b>\$ 349.54</b>	<b>\$ 251.97</b>	<b>\$ 388.27</b>	<b>\$ 290.85</b>

Table 18 presents the culmination of steps needed to calculate the buy-in portion of the capacity fee for private fire line connections. The four valuation approaches are provided in this table. The capacity-producing fixed asset values are divided by the equivalent connections related to private fire line connections to arrive at a cost per connection basis for each valuation approach. This unit cost is then applied to the number of equivalent connections related to each fire line size in the fee structure.

The bottom half of the table presents the supporting or appurtenant assets that are divided by the total number of existing fire line connections served by the water system to yield a cost per connection. Because these assets do not produce capacity, they are calculated on a per connection basis; thus, the values of these assets are allocated uniformly to each connection, regardless of fire line connection size.

Table 18 – Fee Calculation Approach Components – Private Fire Line Connections

Description	Original Cost Approach	Original Cost less Depreciation Approach	Replacement Cost Approach	Replacement Cost less Depreciation Approach
<b>Buy-In to Private Fire-Related Existing Assets</b>				
<i>Water System Assets (Capacity-Generating Assets Only)</i>				
Private Fire Line-Related System Asset Value (\$)	296,003	228,665	375,437	308,098
Private Fire Line Units of Service	7,508	7,508	7,508	7,508
<b>Cost per Unit of Service (Equivalent Connections)</b>	<b>\$ 39.42</b>	<b>\$ 30.45</b>	<b>\$ 50.00</b>	<b>\$ 41.03</b>
<i>Other Assets (Non-Capacity Generating)</i>				
Land	5,350	6,679	4,374	4,735
Machines & Equipment	6,802	6,041	6,224	5,027
Cars & Trucks	6,295	3,906	5,880	3,606
Total Costs Allocated to Private Fire Lines (\$)	18,447	16,625	16,478	13,368
Existing Fire Line Connections	97	97	97	97
<b>Asset Cost per Fire Line Connection</b>	<b>\$ 190.18</b>	<b>\$ 171.40</b>	<b>\$ 169.88</b>	<b>\$ 137.81</b>

Table 19 shows the total proposed Fiscal Year 2023/24 metered connection capacity fees by meter size for the recommended RCLD valuation approach. The cost per gallon of capacity figure from Table 17 (\$10.01) is multiplied by the maximum day capacity

of the baseline meter size – 3/4 inches. Fees for larger meters are calculated by multiplying the meter equivalent for each meter by the 3/4-inch meter-based fee. The cost per connection from Table 17 (\$290.85) is then added to each metered connection. The sum of these two charges yields the total buy-in fee (water capacity fee) by meter size.

Table 19 –Proposed Water Capacity Fee Schedule (RCLD Approach) – Metered Connections

Meter Size (in)	Meter Equivalents	Buy-In Component per Meter (\$)	Buy-In Component per Account (\$)	Total Proposed Water Capacity Fee (\$)
3/4	1.00	4,860	291	<b>5,151</b>
1	1.57	7,638	291	<b>7,929</b>
1 1/2	4.29	20,830	291	<b>21,121</b>
2	5.71	27,773	291	<b>28,064</b>
3	11.43	55,547	291	<b>55,838</b>
4	22.86	111,094	291	<b>111,384</b>
6	45.71	222,187	291	<b>222,478</b>

As described in the Executive Summary, if a detached Accessory Dwelling Unit (ADU) is approved by the City of Laguna Beach and a new water service connection is required for the ADU, a water capacity fee will be charged to the ADU at approximately 22 percent of the District’s approved water capacity fee, by meter size. This percentage is based on the ratio of the average size of the approved ADU in the City to the average size of single-family residential structures that include approved ADUs. This ratio is 22 percent according to City data for recently approved ADU construction applications. Table 20 presents the proposed Fiscal Year 2023/24 ADU water capacity fees for 3/4-inch to 1.5-inch meters. ADUs will not require meter sizes larger than 1.5 inches in diameter.

Table 20 –Proposed ADU Water Capacity Fee Schedule (RCLD Approach) – Metered Connections

Meter Size (in)	Proposed ADU Capacity Fee (\$)
3/4	<b>1,154</b>
1	<b>1,776</b>
1 1/2	<b>4,731</b>

Table 21 shows the total proposed Fiscal Year 2023/24 fire line connection capacity fees by connection size for the recommended RCLD valuation approach. The cost per equivalent connection figure from Table 18 (\$41.03) is multiplied by number of equivalent connections of the baseline fire line connection size – 2 inches. Fees for larger fire line connections are calculated by multiplying the connection equivalent for each fire line size by the 2-inch connection-based fee. The cost per fire line

connection from Table 18 (\$137.81) is then added to each fire line connection. The sum of these two charges yields the total buy-in fee (water capacity fee) by fire line connection size.

Table 21 –Proposed Water Capacity Fee Schedule (RCLD Approach) – Fire Line Connections

Fire Line Connection (in)	Equivalent Connections	Buy-In Component per Line (\$)	Buy-In Component per Account (\$)	Total Proposed Water Capacity Fee (\$)
2	6.19	189	138	<b>326</b>
4	38.32	7,224	138	<b>7,362</b>
6	111.31	20,985	138	<b>21,123</b>
8	237.21	44,719	138	<b>44,857</b>
10	426.58	80,420	138	<b>80,558</b>

**Appendix A**

The following table, starting on the next page, presents the detail of the Administration Fee calculations.

Administration Fees	Current Fee	Staff	Staff Title	Labor (hrs)	Fully Burdened Labor Rate	Total Labor Cost	Equipment / Materials	FY 23/24 Fee
After Hours Administration Labor Rate (non-exempt staff only)	1.5 x staff labor rates for projects up to 4 hours. After 4 hours, 2.0 x staff labor rates.							1.5 x staff labor rates for projects up to 4 hours. After 4 hours, 2.0 x staff labor rates.
Antenna/Cell Tower Equipment Application Review Fee	\$3,200	Kevin	Manager of Operations	5.00	206.80	1033.99	\$1,500.00	\$3,500
		Brian	Manager of Finance	4.50	206.80	930.59		
		Kerry	Accountant	0.50	120.44	60.22		
Backflow Test (Temporary Construction Meters only)	\$114	Van	Water Quality Specialist	1.0	120.44	120.44	\$0.00	\$120
Copying Charges	\$0.10/page							\$0.10/page
Landscape Trim to Access Meter/Obstacle Removal to Access Meter (if customer does not remove obstacle after notice)	\$81	Paul	Customer Service Technician II	1.0	94.35	94.35	\$0.00	\$94
Meter Test Fee	\$267	Jeremy	Maintenance Worker III	2.0	114.70	229.41	\$50.00 Test fee charged to District	\$279
Miscellaneous/Special Request Outside of Administrative Fee Schedule Categories	Staff labor rate multiplied by hours spent processing request plus materials cost.							Staff labor rate multiplied by hours spent processing request plus materials cost.
Miscellaneous/Special Requests related to Antenna/Cell Tower Applications	Staff labor rate multiplied by hours spent processing request plus materials cost.							Staff labor rate multiplied by hours spent processing request plus materials cost.
New Account Charge (New Service Address)	\$40	Luis	Customer Service Representative II	0.5	94.35	47.17	\$0.00	\$47
New Account Holder Charge (Current Service Address but New Account Name)	\$20	Luis	Customer Service Representative II	0.25	94.35	23.59	\$0.00	\$19
		Nereida	Customer Service Representative/Tech	0.25	77.64	19.41	\$0.00	

Administration Fees	Current Fee	Staff	Staff Title	Labor (hrs)	Fully Burdened Labor Rate	Total Labor Cost	Equipment / Materials	FY 23/24 Fee	
Past Due Notice (Mailed)	\$3	Nereida	Customer Service Representative/Tech	0.03	77.64	1.94	\$0.78 per notice processed	\$3	
		Chris	Customer Service Technician II	0.03	94.35	2.36			
		Luis	Customer Service Technician II	0.03	94.35	2.36			
Past Due Notice (Site Visit to post 48-hour Notice)	\$14	Luis/Chris D/Paul to prepare and deliver tag	Customer Service Technician II	0.17	94.35	15.72	\$1.00 per tag	\$17	
Re-establishment of Account (related to creditworthiness) - Residential	\$250 or twice the average bill in the past 12 months, whichever is greater							\$250 or twice the average bill in the past 12 months, whichever is greater	
Re-establishment of Account (related to creditworthiness) - Non-residential	\$500 or twice the average bill in the past 12 months, whichever is greater							\$500 or twice the average bill in the past 12 months, whichever is greater	
Replacement of a Cut Lock (1st time-replace lock)	\$91	Luis/Paul/Chris D	Customer Service Technician II	0.75	94.35	70.76	\$30.00 New lock	\$101	
Replacement of a Cut Lock (2nd time-pull meter)	Time & Materials							Time & Materials	
Return Check Charge (NSF) - 1st Returned Check	\$25								\$25
Return Check Charge (NSF) - each subsequent check by same person	\$35								\$35
Turn-on Service after Delinquencies paid in full (during regular District hours)	\$61	Luis/Paul/Chris D	Customer Service Technician II	0.75	94.35	70.76	\$0.00	\$71	
Turn-on Service after Delinquencies paid in full (after regular District hours)	\$100	Duty	Maintenance Worker II	0.75	148.61	111.46	\$0.00	\$111	
Unauthorized Water Use Fee	Based on average water use during a two-month billing period, for the meter size and customer class associated with the water theft, multiplied by the current Tier 2 water rate.							Based on average water use during a two-month billing period, for the meter size and customer class associated with the water theft, multiplied by the current Tier 2 water rate.	
Unauthorized Water Use Penalty	See Ordinance 101 related to penalties for unauthorized water use.							See Ordinance 101 related to penalties for unauthorized water use.	



**Appendix B**

The following table, starting on the next page, presents the detail of the Engineering/Operations Fee calculations.

Engineering & Operations Services	Current Fee	Staff Title	Labor (hrs)	Fully Burdened Labor Rate	Staff Title	Labor (hrs)	Fully Burdened Labor Rate	Staff Title	Labor (hrs)	Fully Burdened Labor Rate	Total Labor Cost	Materials & Equipment	Outside Services	FY 23/24 Fee
After Hours Engineering and Operations Labor Rate (non-exempt staff only)	1.5 x staff labor rates for projects up to 4 hours. After 4 hours, 2.0 x staff labor rates.												1.5 x staff labor rates for projects up to 4 hours. After 4 hours, 2.0 x staff labor rates.	
Angle Meter Stop - Located in Dirt - 3/4" Angle Stop	\$655	Maintenance Worker III	1.5	\$114.70	Maintenance Worker II	1.5	\$99.07	Maintenance Worker II	1.5	\$99.07	\$469.27	\$225.20		\$694
Angle Meter Stop - Located in Dirt - 3/4" Curb Stop	\$655	Maintenance Worker III	1.5	\$114.70	Maintenance Worker II	1.5	\$99.07	Maintenance Worker II	1.5	\$99.07	\$469.27	\$235.27		\$705
Angle Meter Stop - Located in Dirt - 1" Angle Stop	\$655	Maintenance Worker III	1.5	\$114.70	Maintenance Worker II	1.5	\$99.07	Maintenance Worker II	1.5	\$99.07	\$469.27	\$279.99		\$749
Angle Meter Stop - Located in Dirt - 1" Curb Stop	\$655	Maintenance Worker III	1.5	\$114.70	Maintenance Worker II	1.5	\$99.07	Maintenance Worker II	1.5	\$99.07	\$469.27	\$269.21		\$738
Angle Meter Stop - Located in Dirt - 1.5" Angle Stop	\$820	Maintenance Worker III	1.5	\$114.70	Maintenance Worker II	1.5	\$99.07	Maintenance Worker II	1.5	\$99.07	\$469.27	\$301.95		\$771
Angle Meter Stop - Located in Dirt - 2" Angle Stop	\$820	Maintenance Worker III	1.5	\$114.70	Maintenance Worker II	1.5	\$99.07	Maintenance Worker II	1.5	\$99.07	\$469.27	\$553.67		\$1,023
Angle Meter Stop - Located in Concrete - 3/4" Angle Stop	\$1,360	Maintenance Worker III	3.0	\$114.70	Maintenance Worker II	3.0	\$99.07	Maintenance Worker II	3.0	\$99.07	\$938.55	\$549.22	Includes cost of concrete	\$1,488
Angle Meter Stop - Located in Concrete - 3/4" Curb Stop	\$1,360	Maintenance Worker III	3.0	\$114.70	Maintenance Worker II	3.0	\$99.07	Maintenance Worker II	3.0	\$99.07	\$938.55	\$559.29	Includes cost of concrete	\$1,498
Angle Meter Stop - Located in Concrete - 1" Angle Stop	\$1,360	Maintenance Worker III	3.0	\$114.70	Maintenance Worker II	3.0	\$99.07	Maintenance Worker II	3.0	\$99.07	\$938.55	\$778.86	Includes cost of concrete	\$1,717
Angle Meter Stop - Located in Concrete - 1" Curb Stop	\$1,360	Maintenance Worker III	3.0	\$114.70	Maintenance Worker II	3.0	\$99.07	Maintenance Worker II	3.0	\$99.07	\$938.55	\$768.08	Includes cost of concrete	\$1,707
Angle Meter Stop - Located in Concrete - 1.5" Angle Stop	\$1,572	Maintenance Worker III	3.0	\$114.70	Maintenance Worker II	3.0	\$99.07	Maintenance Worker II	3.0	\$99.07	\$938.55	\$918.69	Includes cost of concrete	\$1,857
Angle Meter Stop - Located in Concrete - 2" Angle Stop	\$1,572	Maintenance Worker III	3.0	\$114.70	Maintenance Worker II	3.0	\$99.07	Maintenance Worker II	3.0	\$99.07	\$938.55	\$1,273.85	Includes cost of concrete	\$2,212
Availability Letter/Will Serve	\$80	Engineering Technician	0.3	\$114.70	Permit Specialist	0.5	\$94.35	Manager of Engineering	0.1	\$206.80	\$93.08	\$0.00	\$0.00	\$93
Construction Water Meter Deposit - For Return of Meter and Meter Bi-Monthly Service Charge and Water Use	\$2,500/meter													\$2,500/meter
Construction Water Meter Service Rental Charge	Current District potable meter service charge for meter size rented. District bi-monthly meter charge applies; charges are not pro-rated if rented for less than a District billing period.												Current District potable meter service charge for meter size rented. District bi-monthly meter charge applies; charges are not pro-rated if rented for less than a District billing period.	
Construction Water Use Charge	District Tier 1 Rate												District Tier 1 Rate	
Construction Meter Service - Meter Relocation (each additional time after 3rd relocation)	\$55	Customer Service Technician I	0.75	\$77.64							\$58.23	\$0.00	\$0.00	\$58

Engineering & Operations Services	Current Fee	Staff Title	Labor (hrs)	Fully Burdened Labor Rate	Staff Title	Labor (hrs)	Fully Burdened Labor Rate	Staff Title	Labor (hrs)	Fully Burdened Labor Rate	Total Labor Cost	Materials & Equipment	Outside Services	FY 23/24 Fee	
Encroachment Clearance Letter	\$113	Engineering Technician	0.25	\$114.70	Permit Specialist	0.50	\$94.35	Manager of Engineering	0.25	\$206.80	\$127.55	\$0.00	\$0.00	\$128	
Fire Flow Modeling (system pressure check & hydrant check)	\$183	Engineering Technician	0.50	\$114.70	Permit Specialist	0.75	\$94.35	Manager of Engineering	0.25	\$206.80	\$179.81	\$25.00	Modeling software costs	\$0.00	\$205
Main Extension	District Estimate (Collect Deposit)													District Estimate (Collect Deposit)	
Meter Size Upgrade (at customer request and if new service/new lateral is required)	Charge New Construction amount but deduct cost of any materials not required of New Construction.													Charge New Construction amount but deduct cost of any materials not required of New Construction.	
Meter Drop-In/Replacement/Upgrade: 3/4 inch meter (for requests where service has already been established and no new lateral is required)	\$567				Maintenance Worker III	1.0	\$114.70	Maintenance Worker II	1.0	\$99.07	\$213.78	\$485.72	Meter, Armorcast Meter Box, Related Materials & Equipment/Vehicles	\$0.00	\$699
Meter Drop-In/Replacement/Upgrade: 1 inch meter (for requests where service has already been established and no new lateral is required)	\$775				Maintenance Worker III	1.0	\$114.70	Maintenance Worker II	1.0	\$99.07	\$213.78	\$788.75	Meter, Armorcast Meter Box, Related Materials & Equipment/Vehicles	\$0.00	\$1,003
Meter Drop-In/Replacement/Upgrade: 1-1/2 inch meter (for requests where service has already been established and no new lateral is required)	\$1,616				Maintenance Worker III	2.0	\$114.70	Maintenance Worker II	2.0	\$99.07	\$427.55	\$1,597.87	Meter, Armorcast Meter Box, Related Materials & Equipment/Vehicles	\$0.00	\$2,025
Meter Drop-in/Replacement/Upgrade 2-inch meter (for requests where service has already been established and no new lateral is required)	\$2,108.00				Maintenance Worker III	2.5	\$114.70	Maintenance Worker II	2.5	\$99.07	\$534.44	\$2,220.41	Meter, Armorcast Meter Box, Related Materials & Equipment/Vehicles	\$0.00	\$2,755
Meter Drop-in/Replacement/Upgrade 3-inch meter or larger (for requests where service has already been established and no new lateral is required)	District Estimate (Collect Deposit)													District Estimate (Collect Deposit)	
Miscellaneous/Special Request Outside of Engineering and Operations Fee Schedule Categories	Staff labor rate times hours spent processing request plus materials cost.													Staff labor rate times hours spent processing request plus materials cost.	
MXU 520-M SP Radio Replacement fee	\$318							Maintenance Worker II	1.0	\$99.07	\$99.07	\$228.00	MXU	\$0.00	\$327
New Service to Main - Meter/Meter Box Installation for New Construction - 3/4 inch meter	\$7,560	Field Maintenance Supervisor	2.0	\$156.37	Maintenance Worker III	6.0	\$114.70	Maintenance Worker II	16.0	\$99.07	\$2,586.13	\$2,614.61	Meter, Armorcast Meter Box, Related Materials/ Equipment/Vehicles /Paving	\$2,950.00	\$8,151
New Service to Main - Meter/Meter Box Installation for New Construction - 1 inch	\$7,925	Field Maintenance Supervisor	2.0	\$156.37	Maintenance Worker III	6.0	\$114.70	Maintenance Worker II	18.0	\$99.07	\$2,784.27	\$2,725.43	Meter, Armorcast Meter Box, Related Materials/ Equipment/Vehicles /Paving	\$2,950.00	\$8,460
New Service to Main - Meter/Meter Box Installation for New Construction - 1-1/2 inch	\$9,728	Field Maintenance Supervisor	2.0	\$156.37	Maintenance Worker III	8.0	\$114.70	Maintenance Worker II	20.0	\$99.07	\$3,211.83	\$4,534.07	Meter, Armorcast Meter Box, Related Materials/ Equipment/Vehicles /Paving	\$2,950.00	\$10,696
New Service to Main - Meter/Meter Box Installation for New Construction - 2 inch	\$10,121	Field Maintenance Supervisor	2.0	\$156.37	Maintenance Worker III	8.0	\$114.70	Maintenance Worker II	20.0	\$99.07	\$3,211.83	\$5,156.61	Meter, Armorcast Meter Box, Related Materials/ Equipment/Vehicles /Paving	\$2,950.00	\$11,318
New Service to Main - Meter/Meter Box Installation for New Construction - Greater than 2 inch	District Estimate (Collect Deposit)													District Estimate (Collect Deposit)	

Engineering & Operations Services	Current Fee	Staff Title	Labor (hrs)	Fully Burdened Labor Rate	Staff Title	Labor (hrs)	Fully Burdened Labor Rate	Staff Title	Labor (hrs)	Fully Burdened Labor Rate	Total Labor Cost	Materials & Equipment	Outside Services	FY 23/24 Fee	
Service Abandonment	\$1,686	Field Maintenance Supervisor	1.0	\$156.37	Maintenance Worker III	3.0	\$114.70	Maintenance Worker II	9.0	\$99.07	\$1,392.14	\$492.26	CC Plug, Vehicle & Equipment Costs	\$0.00	\$1,884
Plan Check Fee	\$205	Engineering Technician	0.5	\$114.70	Permit Specialist	1.0	\$94.35	Water Quality Specialist	0.3	\$120.44	Manager of Engineering	0.25	\$206.80	\$233.51	\$234.00
Daily Inspection Rate: District-approved Contractor forces performing the water system improvement work	\$1,258	Field Maintenance Supervisor	8.0	\$156.37							\$1,250.96	\$75.00	District vehicle use	\$0.00	\$1,326

**2023-2024 LAGUNA BEACH COUNTY WATER DISTRICT**

**FEE SCHEDULES – EFFECTIVE SEPTEMBER 1, 2023**

Adopted June 22, 2023 by Resolution 887

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## **INTRODUCTION**

### **SERVICE AREA**

The Laguna Beach County Water District provides water service to approximately 20,000 people within an 8.5 square mile area of Southern Orange County, including portions of the City of Laguna Beach, Emerald Bay Services District, Crystal Cove State Park, and adjacent unincorporated areas of Orange County.

### **APPLICABILITY**

The rates, charges, and fees contained in these fee schedules apply to all customers within the Laguna Beach County Water District service area and Emerald Bay Services District service area.

### **FEE SCHEDULE UPDATES**

The Laguna Beach County Water District reviews this Fee Schedule annually.

**Fee Schedule No. 01****ESTABLISHMENT OF WATER SERVICE****NEW ACCOUNT ESTABLISHMENT FEE**New Service Address

Laguna Beach County Water District assesses a one-time non-refundable New Account Establishment Fee of **\$47.00** for each new account opened at a new service address. The fee is assessed on the customer's first bill.

New Account Name at Current Service Address

Laguna Beach County Water District assesses a one-time non-refundable New Account Establishment Fee of **\$19.00** for each new account opened under a new account name at a current service address. The fee is assessed on the customer's first bill.

**CUSTOMER INFORMATION**

When establishing service, each new customer will be required to provide the following information:

1. Residential Customers
  - a. Customer Name
  - b. Service Address and Phone Number
  - c. Billing Address if different than Service Address
  - d. Social Security Number of Primary Customer
  - e. Landlord's Name, Address, and Phone Number if customer is a tenant.
2. Non-Residential Customers
  - a. Business or Organization Name
  - b. Service Address and Phone Number
  - c. Billing Address if different than Service Address
  - d. Federal Identification Number
  - e. Name of Contact Person.

**ESTABLISHMENT OF ACCOUNTS**

**Credit Worthiness** - All customers will be assumed credit worthy when they initially establish service from the District. A customer will be deemed not credit worthy if the customer:

1. Fails or refuses to accurately provide all information required by the District to establish service.
2. Is a former customer with an unpaid balance or has been sent to collections by the District.
3. Has two unpaid checks returned by the bank during the course of any twelve (12) consecutive month period.
4. Has two Final Notices of Disconnection posted on the account during the course of any twelve (12) consecutive month period.

Any **Residential** customer who is deemed not credit worthy (as defined above) will be required to place on deposit with the District an amount equal to the greater of \$250.00 or two (2) times his/her average bi-monthly charges for water over the past twelve (12) months before service is established or continued. After eighteen (18) consecutive months of good payment history, the customer's deposit will be applied to the account balance or refunded without interest. Any **Non-Residential** customer who is deemed not credit worthy (as defined above) will be required to place on deposit with the District an amount equal to the greater of \$500.00 or two (2) times their average bi-monthly charges for water over the past twelve (12) months before service is established or continued. After eighteen (18) consecutive months of good payment history, the customer's deposit will be applied to the account balance or refunded without interest.

### REESTABLISHMENT OF ACCOUNT FOR BANKRUPTCY CASES

To protect the interests of its customers and the financial integrity of the Laguna Beach County Water District, the following procedures are required for any customer who files bankruptcy:

1. As of the date the bankruptcy petition is filed, the existing account is closed and a closing bill generated. The closing bill and/or claim will be mailed directly to the Trustee/Administrator of the bankruptcy case for payment, and a copy mailed to the customer for reference.
  - a. Any deposits paid on the account prior to the filing of the bankruptcy petition will be applied toward payment of the closing bill.
  - b. A copy of the bankruptcy petition and/or the case number must be given to the District before a new account can be processed and/or before service is restored.
2. A new account will be established as of the date the bankruptcy petition is filed.
3. Assurance Deposit - The law requires customers who have filed for Bankruptcy to provide "Assurance" that bills will be paid after filing for bankruptcy. A new account will be established after payment of a deposit in the following amount:
  - a. **Residential:** The greater of \$250.00 per account or two (2) times their average bi-monthly charges for water over the past twelve (12) months, or if service has been provided for less than twelve (12) months, the number of billings available, whichever is higher.
  - b. **Non-Residential:** The greater of \$500.00 per account or two (2) times their average bi-monthly charges for water over the past twelve (12) months, or if service has been provided for less than twelve (12) months, the number of billings available. The amount of deposit may not exceed \$1,500.00.

The entire amount of the deposit must be paid before service can be reestablished. Payment installments are at the discretion of the District. Failure to adhere to the payment schedule shall cause the nonpayment procedures set forth under "Nonpayment Charges" to be implemented. Deposits will not be used for payment of services, except for the closing bill.

NOTE: For purpose of this schedule, the type of bankruptcy filed (i.e., Chapter 7, 11, or 13, etc.) does not affect the manner in which the account is handled. The same procedure applies to all bankruptcy cases and accounts. In some cases, the Bankruptcy Judge may determine the amount of deposit allowable.



**Fee Schedule No. 02****GENERAL METERED WATER SERVICE RATES****APPLICABILITY**

Applicable to all measured water service furnished for general domestic use. Rates are effective March 1 of each year, beginning March 1, 2022.

**BI-MONTHLY SERVICE CHARGE (ALL CUSTOMER CLASSES)**

Bi-monthly Service Charge – This is a service charge, which is added to the bill during the billing period. It covers operation and maintenance expenses for the entire water system regardless of water consumed.

METER SIZE	BI-MONTHLY SERVICE CHARGE				
	2022	2023	2024	2025	2026
<b>¾” Meter</b>	\$ 35.18	\$ 38.12	\$ 43.57	\$ 48.27	\$ 51.23
<b>1” Meter</b>	44.02	47.44	53.27	58.38	61.76
<b>1 ½” Meter</b>	53.92	58.09	64.61	70.45	74.61
<b>2” Meter</b>	65.73	70.72	77.94	84.53	89.49
<b>3” Meter</b>	647.84	695.39	740.10	787.11	834.96
<b>6” Meter</b>	675.45	725.01	771.49	820.41	870.28

**WATER AND DELIVERY CHARGE**

Water and Delivery Charge – Charge for actual water used during a two-month billing period, based on the total number of units registered by the meter. (One unit equals 748 gallons or 100 cubic feet)

**ALL LBCWD CUSTOMER CLASSES**

Tiers	2022	2023	2024	2025	2026
<b>Tier 1 – Usage within Water Budget</b>	\$ 6.74	\$ 7.23	\$ 7.61	\$ 8.02	\$ 8.45
<b>Tier 2 – Usage in excess of Water Budget</b>	\$ 9.33	\$ 10.07	\$ 10.62	\$ 11.19	\$ 11.79

**Fee Schedule No. 03****PRIVATE FIRE PROTECTION SERVICE LINE CHARGES****APPLICABILITY**

Applicable to all private fire protection service lines.

**BI-MONTHLY PRIVATE FIRE LINE CHARGE (ALL CUSTOMER CLASSES WITH A PRIVATE FIRE LINE CONNECTION)**

The Bi-monthly Service Charge is a service charge which is added to the bill during the billing period. It covers portions of fire-flow-related operations, maintenance, and capital expenses of the water system.

FIRE LINE SIZE	BI-MONTHLY PRIVATE FIRE LINE CHARGE				
	2022	2023	2024	2025	2026
<b>2-inch</b>	\$ 8.19	\$ 8.39	\$ 8.58	\$ 8.77	\$ 8.97
<b>4-inch</b>	23.90	31.80	39.70	47.60	55.50
<b>6-inch</b>	51.44	78.89	106.33	133.78	161.22
<b>8-inch</b>	94.31	156.63	218.94	281.25	343.57
<b>10-inch</b>	155.57	271.14	386.71	502.28	617.85

**CONDITIONS**

1. The fire protection service connection will be installed at the expense of the applicant.
2. The maximum diameter will be not more than the diameter of the main to which the service is connected.
3. If a distribution main of adequate size to serve a private fire protection system in addition to all other normal services does not exist in the street or alley adjacent to the premises to be served, then a service main from the nearest existing main of adequate capacity will be installed at the expense of the applicant.
4. The customer's private fire protection service, as well as the customer's domestic water service, must have approved backflow prevention devices.
5. There shall be no cross connection between the fire protection systems supplied with water from the District to any other source of supply. Any such unauthorized cross connection may be grounds for immediate disconnection of the fire protection service without liability to the District.
6. As part of the private fire protection service installation, there shall be a detector check or other similar device acceptable to the District, which will indicate the use of water. Any unauthorized usage will be charged as indicated in Fee Schedule 02, General Metered Water Service Rates, and/or may be grounds for the District to discontinue the private fire protection service without liability to the District.
7. Any rates for private fire protection service sizes not shown on this schedule will be determined by District staff.

**Fee Schedule No. 04****CONSTRUCTION WATER METER SERVICE****APPLICABILITY**

Applicable to all measured water service furnished from a fire hydrant connection.

<b>FEES</b>	<b>AMOUNT</b>
DEPOSIT PER METER (for return of meter & for any unpaid meter service and water use charges)	\$2,500.00
SERVICE RENTAL CHARGE (charges not pro-rated)	Based on Meter Size – See Schedule No. 02
WATER USE CHARGE (\$/hcf)	Tier 1 Rate – See Schedule No. 02
METER RELOCATION (each additional time after 3 <sup>rd</sup> relocation)	\$58.00
BACKFLOW TEST (construction meters only)	\$120.00

**CONDITIONS**

1. The District reserves the right to discontinue the service without notice if water is not used for a period of sixty (60) consecutive days.
2. The customer shall notify the District to have service discontinued. The regular rates, including the minimum charge, shall continue until such notice has been received, unless the service is discontinued under #1 above.
3. The District will relocate a meter within the project three times at no additional cost. Additional relocations will be at a charge as noticed above for each move after the 3<sup>rd</sup> move. A request for meter relocation must be made 24 hours in advance of the time needed.
4. If any damage to the District facilities is caused as a result of this connection, the applicant is liable for such damage and will be billed.
5. The billing cycle begins the day that the meter is set.
6. The Deposit will be used for payment of services on the closing bill. Any money left is refundable after the meter is returned to the District in good working condition.

**Fee Schedule No. 05****MISCELLANEOUS CHARGES**

<b>FEES</b>	<b>AMOUNT</b>
1. <b>Past Due Notice</b> - Past Due Notices are mailed 22 days after the original bill is mailed. The notice allows 15 additional days to pay before a Final Notice of Disconnection tag is issued.	\$3.00
2. <b>Past Due/Final Notice of Disconnection</b> – Site visit to post Final Notice of Disconnection.	\$17.00
3. <b>Return Payment Charge/NSF</b> – First returned payment.	\$25.00
4. <b>Return Payment Charge/NSF</b> – Each subsequent returned payment after first by same person.	\$35.00
5. <b>Reconnection/Turn-On Service</b> – During regular District hours.	\$71.00 (\$50.00 if SB 998 exempt)
6. <b>Reconnection/Turn-On Service</b> – After regular District hours.	\$111.00
7. <b>Cut Lock Replacement</b> - First time – replace lock	\$101.00
8. <b>Cut Lock Replacement</b> - Second time – pull meter	Time & Materials
9. <b>Landscape Trim/Obstacle Removal</b> - To access meter if customer does not trim/remove obstacle after notice.	\$94.00
10. <b>Meter Test Fee</b>	\$279.00
11. <b>Copy of Public Records</b> - In cases where it is necessary to send a document or documents to a printer or commercial copying service, the requestor shall pay the total direct cost of such outside services.	\$0.10 per page
12. <b>Antenna/Cell Tower Equipment Application Review Fee</b>	\$3,500.00
13. <b>After Hours Administration Labor Rate</b> - Non-exempt staff only.	1.5X staff labor rates up to 4 hours. After 4 hours, 2.0X staff labor rates
14. <b>Miscellaneous/Special Requests for Service</b> - Outside of District fee schedule categories.	Staff labor rate plus materials costs, if applicable
15. <b>Unauthorized Water Use Fee</b> - Based on average water use during a 2-month billing period for the meter size and customer class associated with the unauthorized use.	Tier 2 Rate – See Schedule No. 02

<p>16. <b>Unauthorized Water Use Penalty</b> – Ordinance No. 101 permits the District to collect administrative penalties due to unauthorized water use in addition to the Unauthorized Water Use Fee.</p>	<p>\$1,000 for the first violation. \$2,500 for a second violation within a two-year period. \$5,000 for each violation thereafter within a two-year period.</p>
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**Fee Schedule No. 06****SERVICE INSTALLATION FEES****APPLICABILITY**

Applicable to all measured water service furnished for general domestic use.

<b>FEES</b>	<b>AMOUNT</b>
Angle Meter Stop Located in Dirt: ¾-inch & 1-inch Stops	\$722.00
Angle Meter Stop Located in Dirt: 1 1/2-inch and greater Stops	\$897.00
Angle Meter Stop Located in Concrete: ¾-inch & 1-inch Stops	\$1,603.00
Angle Meter Stop Located in Concrete: 1 1/2-inch and greater Stops	\$2,035.00
Meter Drop-In/Replacement/Upgrade: ¾-inch Meter (at established service and no new lateral required)	\$699.00
Meter Drop-In/Replacement/Upgrade: 1-inch Meter (at established service and no new lateral required)	\$1,003.00
Meter Drop-In/Replacement/Upgrade: 1 1/2-inch Meter (at established service and no new lateral required)	\$2,025.00
Meter Drop-In/Replacement/Upgrade: 2-inch Meter (at established service and no new lateral required)	\$2,755.00
Meter Drop-In/Replacement/Upgrade: 3-inch Meter or Larger (at established service and no new lateral required)	District Estimate (collect deposit)
Meter Size Upgrade (at customer request and if new service/new lateral is required)	Charge new construction amount less cost of any materials not required of new service/construction
MXU 520-M SP Radio Replacement Fee	\$327.00
New Service to Main – Meter/Meter Box Installation for New Construction – ¾-inch meter	\$8,151.00
New Service to Main – Meter/Meter Box Installation for New Construction – 1-inch meter	\$8,460.00
New Service to Main – Meter/Meter Box Installation for New Construction – 1 1/2-inch meter	\$10,696.00

New Service to Main – Meter/Meter Box Installation for New Construction – 2-inch meter	\$11,318.00
New Service to Main – Meter/Meter Box Installation for New Construction – 3-inch and greater meter	District Estimate (collect deposit)

**CONDITIONS**

1. Angle Meter Stop fee applies in situations where customer damages meter stop.
2. Customer is responsible for full meter replacement fee per Fee Schedule No. 06 if meter/service connection is damaged due to customer negligence.

*Note:* Meter Drop-In/Replacement/Upgrade customer requests apply to established service connections where no new lateral is required.

**Fee Schedule No. 07****WATER CAPACITY FEES****APPLICABILITY**

Applicable to all measured water service furnished for general domestic use.

**NON-ACCESSORY DWELLING UNIT FEES**

<u>Meter Size</u>	<u>Amount</u>
3/4"	\$5,151.00
1"	\$7,929.00
1 1/2"	\$21,121.00
2"	\$28,064.00
3"	\$55,838.00
4"	\$111,384.00
6"	\$222,478.00

**ACCESSORY DWELLING UNIT FEES**

<u>Meter Size</u>	<u>Amount</u>
3/4"	\$1,154.00
1"	\$1,776.00
1 1/2"	\$4,731.00

**PRIVATE FIRE LINE CONNECTION  
CAPACITY FEES**

<u>Meter Size</u>	<u>Amount</u>
2"	\$326.00
4"	\$7,362.00
6"	\$21,123.00
8"	\$44,857.00
10"	\$80,558.00

**CONDITIONS**

1. The above fees are water capacity fees for single-metered lots or private fire line connections.
2. Water Capacity Fees for meters and Private Fire Line Connection Capacity Fees for private fire line connections that are upsized will be credited the fee for the current size of the existing meter or the current size of the existing private fire line connection. There



will be no refunds or credits issued for downsizing meters and private fire line connections.

*Note:* See District Comprehensive Fee Study Report for description and basis of fees.

**Fee Schedule No. 08****ENGINEERING & OPERATIONS FEES AND CHARGES****APPLICABILITY**

Applicable to fees and charges required for work done in the Engineering and Operations Department.

<b>FEES</b>	<b>AMOUNT</b>
1. <b>Availability Letter/Will Serve</b>	\$93.00
2. <b>Daily Inspection Rate</b> (District-approved contractor forces performing the water system improvement work)	\$1,326.00
3. <b>Encroachment Clearance Letter</b>	\$128.00
4. <b>Fire Flow Modeling</b> - (pressure check & hydrant check)	\$205.00
5. <b>Main Extension</b>	Time & Materials Estimate (collect deposit)
6. <b>Plan Check</b>	\$234.00
7. <b>Service Abandonment</b>	\$1,884.00
8. <b>After Hours Engineering &amp; Operations Labor Rate</b> - (non-exempt staff only)	1.5X staff labor rates up to 4 hours. After 4 hours, 2.0X staff labor rates
9. <b>Miscellaneous/Special Requests for Service</b> - (outside of District fee schedule categories)	Staff labor rate plus materials costs, if applicable

**Fee Schedule No. 09****EQUIPMENT & VEHICLE RATES****APPLICABILITY**

These rates apply to all District owned equipment and do not include operator.

**EQUIPMENT RATES**

VEH #	DESCRIPTION		RATES	
			HOURLY	DAILY
82	CATERPILLAR BACKHOLE/LOADER	EQUIPMENT	\$75.00	\$450.00
85	CATERPILLAR SKIDSTEER	EQUIPMENT	\$75.00	\$450.00
B-2	KUBOTA MINI EXCAVATOR	EQUIPMENT	\$75.00	\$450.00
EDG-1	EMERGENCY GENERATOR	EQUIPMENT	\$75.00	\$450.00
EDG-2	EMERGENCY GENERATOR	EQUIPMENT	\$75.00	\$450.00
EDG-3	EMERGENCY GENERATOR	EQUIPMENT	\$75.00	\$450.00
EDG-4	EMERGENCY GENERATOR	EQUIPMENT	\$75.00	\$450.00
EDP-1	EMERGENCY PORTABLE PUMPER	EQUIPMENT	\$75.00	\$450.00
EDP-2	EMERGENCY PORT. FIRE PUMPER	EQUIPMENT	\$75.00	\$450.00
EDP-3	EMERGENCY PORTABLE PUMPER	EQUIPMENT	\$75.00	\$450.00
E-15	TOYOTA FORKLIFT	EQUIPMENT	\$75.00	\$450.00
	MOBILE PUMP & TRAILER	EQUIPMENT	\$75.00	\$450.00
	CATERPILLAR GENERATOR	EQUIPMENT	\$75.00	\$450.00

**VEHICLE RATES**

VEH #	DESCRIPTION	CLASS (Ton)	RATES	
			HOURLY	DAILY
5	2003 FORD F-250	3/4	\$12.00	\$70.00
7	2015 FORD F-250	1/2	\$12.00	\$70.00
18	1960 CHEVROLET SEDAN		N/A	N/A
41	2016 FREIGHTLINER		\$50.00	\$300.00
42	1996 FORD F-250 HD4X4	3/4	\$12.00	\$70.00
43	1996 FORD 250HD STAKE	3/4	\$25.00	\$150.00
48	2016 HONDA CRV		\$12.00	\$70.00
53	2003 FORD RANGER	1/4	\$12.00	\$70.00
54	2017 CHEVROLET 1500 4X4	1/2	\$12.00	\$70.00
55	2017 FORD F-250 4X4	1/2	\$12.00	\$70.00
56	2006 FORD ESCAPE		\$12.00	\$70.00
57	2006 FORD F-150 4X4	1/2	\$12.00	\$70.00
58	2006 TOYOTA HIGHLANDER		\$12.00	\$70.00
59	2019 FORD F-250	3/4	\$12.00	\$70.00
61	2017 CHEVROLET 1500 4X4		\$12.00	\$70.00
62	2018 FORD F-150 SUPERCAB	1/2	\$12.00	\$70.00
63	2016 TOYOTA TACOMA	1/4	\$12.00	\$70.00

## LAGUNA BEACH COUNTY WATER DISTRICT

## FEE SCHEDULE

<b>64</b>	2008 FORD F-650 DUMP TRUCK		\$42.00	\$250.00
<b>65</b>	2009 FORD F-150	1/2	\$12.00	\$70.00
<b>66</b>	2009 FORD F-250 UTILITY	3/4	\$12.00	\$70.00
<b>67</b>	2010 FORD F-250	3/4	\$25.00	\$150.00
<b>68</b>	2011 FORD F-250	3/4	\$19.00	\$114.00
<b>69</b>	2011 FORD F-350	1	\$25.00	\$150.00
<b>70</b>	2011 FORD F-250 4X2 XL	3/4	\$25.00	\$150.00
<b>71</b>	2012 FORD F-250	3/4	\$25.00	\$70.00
<b>72</b>	2012 FORD F-250	3/4	\$25.00	\$70.00
<b>73</b>	2012 FORD F-150	1/2	\$12.00	\$70.00
<b>74</b>	2013 FORD F-350	1	\$25.00	\$150.00
<b>75</b>	2013 HONDA PILOT		\$12.00	\$70.00
<b>76</b>	2013 MAZDA CX5		\$12.00	\$70.00
<b>77</b>	WATER TRAILER		CAL WARN	CAL WARN
<b>78</b>	2013 FORD F-150	1/2	\$12.00	\$70.00
<b>79</b>	2013 FORD F-150	1/2	\$12.00	\$70.00
<b>80</b>	2015 FORD F-DUMP		\$42.00	\$250.00
<b>81</b>	2016 GMC CANYON	1/2	\$12.00	\$70.00
<b>82</b>	2016 PETERBUILT (VAC-HYDRO)		\$75.00	\$450.00